

IOWA'S (DRAFT) NONPOINT SOURCE MANAGEMENT PLAN

A Shared Vision of Water Quality for Iowa

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OUTLINE

- Background and History
- NPSMP Development Process
- O lowa's Draft Nonpoint Source Management Plan
- Discussion





Iowa's Nonpoint Source Management Plan (NPSMP)—

 Articulates the state's approach to addressing nonpoint source pollution in Iowa's surface and groundwater.

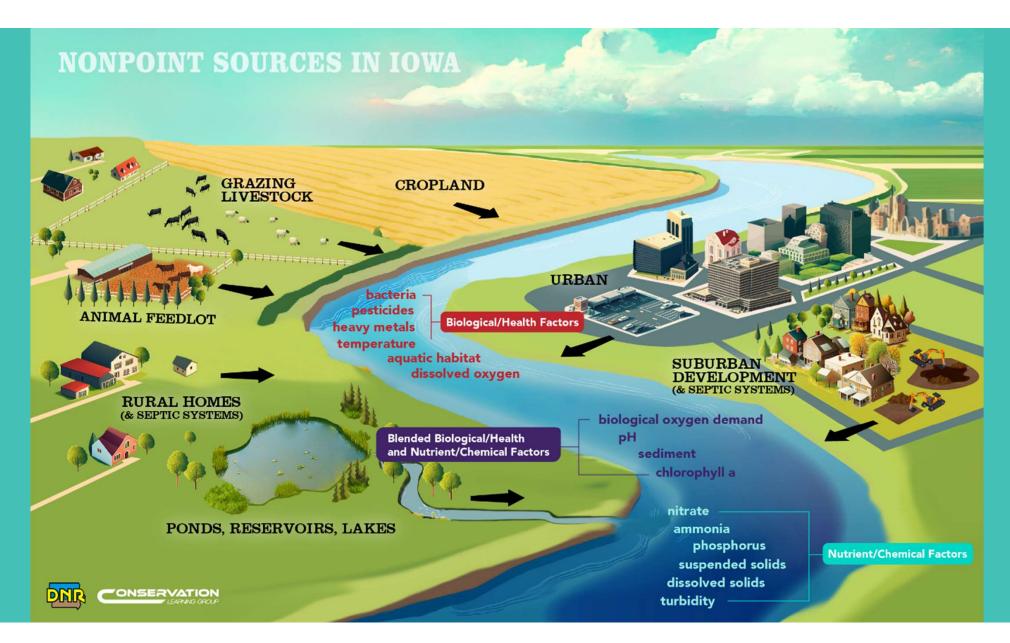


Iowa's Nonpoint Source Management Plan (NPSMP)—

- Articulates the state's approach to addressing nonpoint source pollution in Iowa's surface and groundwater.
- Represents Iowa's vision, goals, objectives, and potential action steps to reduce nonpoint source pollution and improve water quality.

"Nonpoint source pollution generally results from land runoff, precipitation, atmospheric deposition, drainage, seepage, or hydrologic modification."

U.S. Environmental Protection Agency (EPA)



HISTORY

Section 319 of the Clean Water Act provides grants to states and tribes for projects that address NPS pollution.

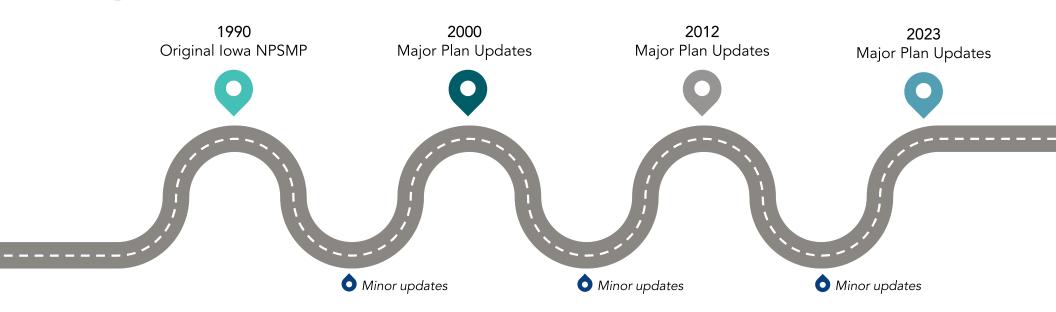
States must develop a NPSMP that encompasses nine key elements for state NPS management.

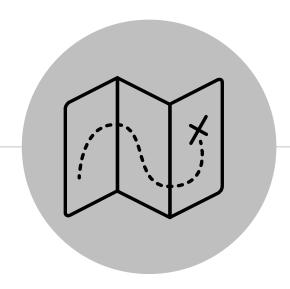
Ke	y Element	Addressed in lowa NPSMP?	Location in Iowa NPSMP
1.	Provide explicit short- and long-term goals and strategies.	✓	Section 2 Section 3 Section 4 Section 5 Section 6
2.	Provide strong collaborative partnerships among state, federal, local, tribal, and private-sector stakeholders.	✓	Section 1.3
3.	Provide a balanced approach that emphasizes both statewide and watershed efforts.	✓	Section 1
4.	Abate known water quality impairments and prevent pollution of unimpaired waters.	✓	Section 2 Section 3 Section 4 Section 5 Section 6
5.	Identify impaired and threatened waters and establish a process to progressively address these.	✓	Section 1.2 Section 2
6.	Address all components required by Section 319 of the Clean Water Act and expeditiously restore and protect water resources	✓	Section 1 Section 2 Section 3 Section 4 Section 5 Section 6 Section 7
7.	Identify federal lands and activities that are not managed consistently with state nonpoint source program objectives.	✓	Very few federal lands in Iowa.
8.	Provide efficient and effective management and implementation of state nonpoint source management program, including financial management.	✓	Section 1.2
9.	Review, evaluate and update nonpoint source assessment and management program at least every five years.	✓	2023 Iowa Nonpoint Source Management Plan (complete document)

HISTORY

To remain eligible for Section 319 funding, the state must update the Plan every five years to incorporate lessons learned, changing circumstances, and new priorities and opportunities.

HISTORY





NPSMP DEVELOPMENT PROCESS

Collaborative effort to reflect a shared vision of water quality for our state



Collaborative effort to reflect a shared vision of water quality for our state

Central Project Team

Iowa DNR 319 Program Iowa State University (ISU)

Stakeholder Working Group

23 participants, representing DNR, IDALS, USDA-NRCS, ISU, and University of Iowa

Advisory Committee

Lori McDaniel (DNR), Matt Lechtenberg (IDALS), Jamie Benning (ISU)

General Public

US EPA



PUBLIC SURVEY OF IOWANS

2,717 General Public Responses

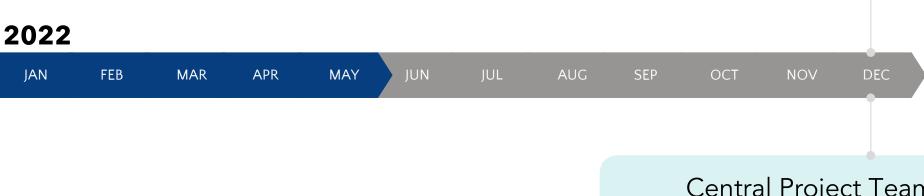
2,821 College Student Responses (3 regent universities)

5,538 Total Responses





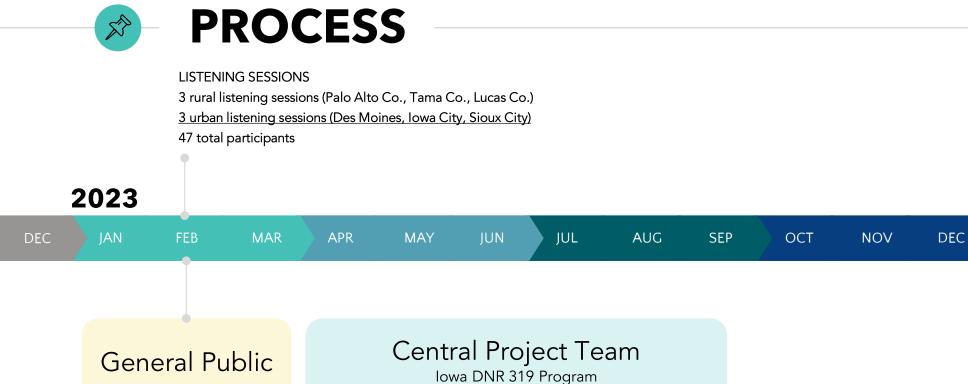
DNR provides ISU with preliminary NPSMP outline for key conceptual framework and overarching themes DNR defines key goals and related action steps ISU and DNR work together to refine NPSMP outline, goals and action steps



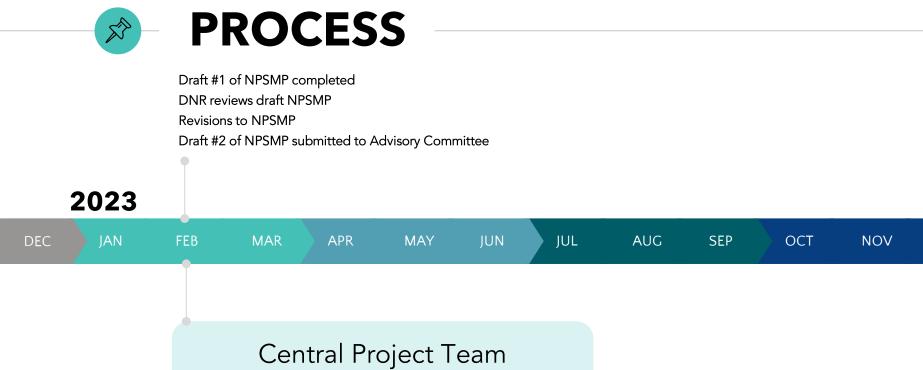
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Iowa DNR 319 Program Iowa State University (ISU)



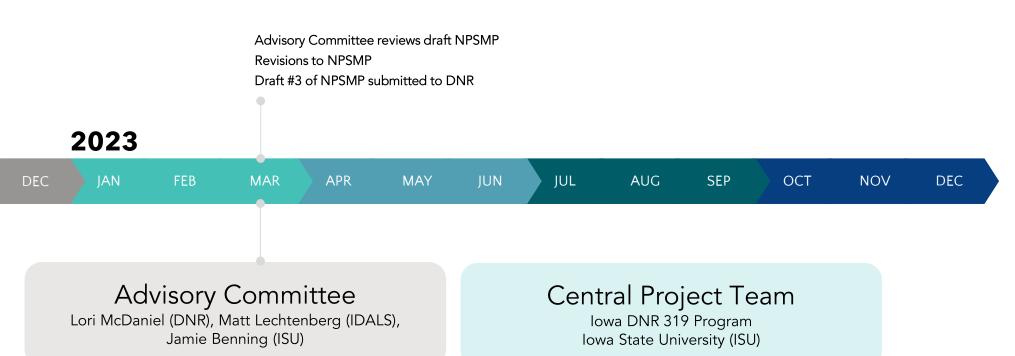


Iowa State University (ISU)

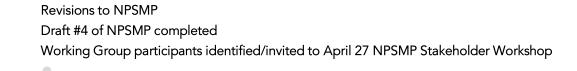


Iowa DNR 319 Program Iowa State University (ISU) DEC









2023

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Revisions to NPSMP

Draft #4 of NPSMP completed

Working Group participants identified/invited to April 27 NPSMP Stakeholder Workshop

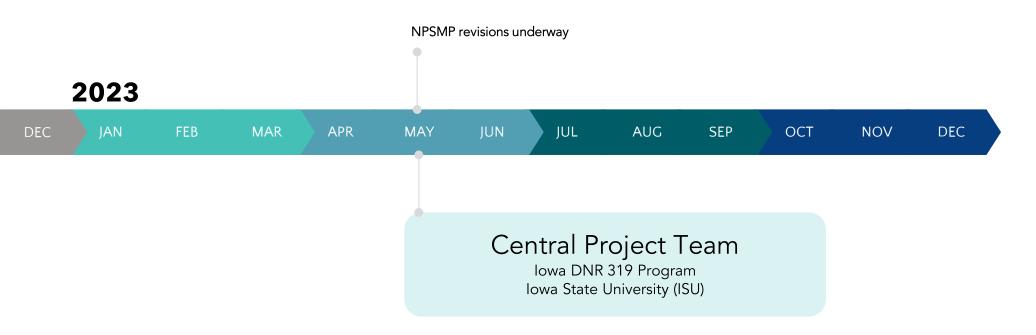
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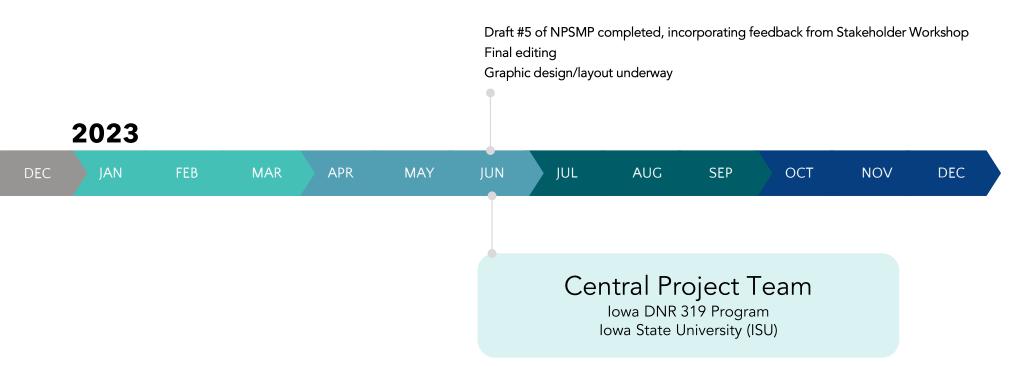
Stakeholder Working Group

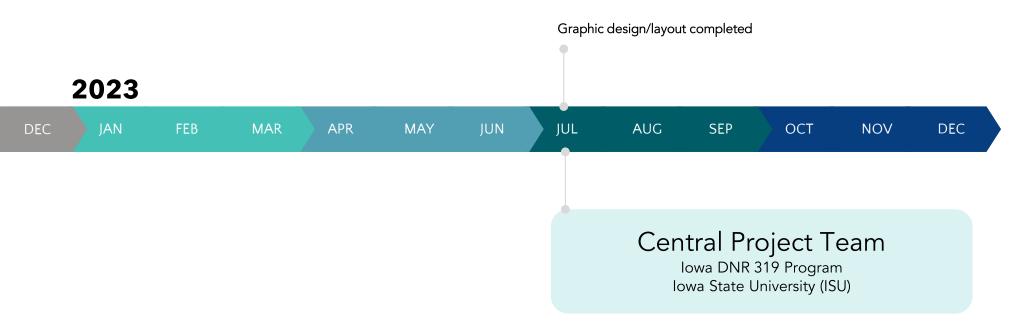
- Draft NPSMP used as a mechanism for feedback and discussion
- Participants pre-assigned to small groups and provided the Plan's four overarching goals for advance review
- 1h of focused small-group discussion related to designated goal and action steps
- 1h of large group discussion, with each small group sharing their suggested revisions/improvements to their goal and its specific action steps









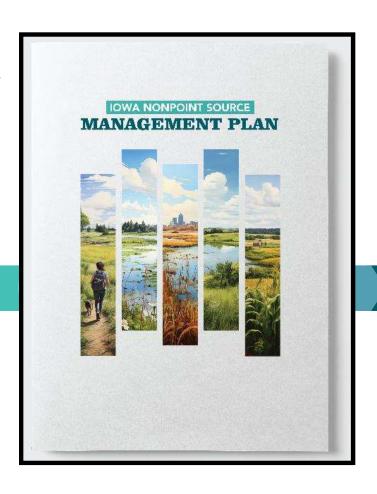




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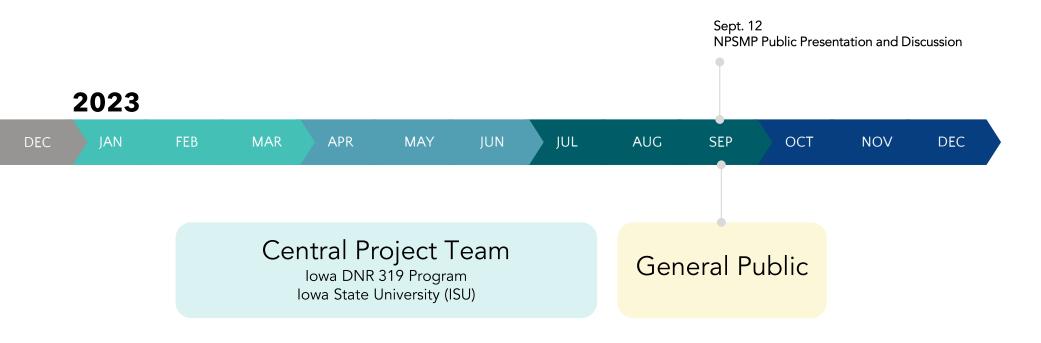


Graphic design/layout completed

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Central Project Team

Iowa DNR 319 Program
Iowa State University (ISU)







IOWA'S (DRAFT) NONPOINT SOURCE MANAGEMENT PLAN

INTRODUCTION

MANAGING IOWA'S NONPOINT SOURCE POLLUTION

INTRODUCTION

MANAGING IOWA'S NONPOINT SOURCE POLLUTION



- 1.1 Purpose and History
- 1.2 Water Quality in Iowa
- 1.3 NPS Pollution Management Framework

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SECTION 1: INTRODUCTION TO MANAGING IOWA'S NONPOINT SOURCE POLLUTION

11 PURPOSE AND HISTORY

lowe's Nonpoint Source Management Program Plan (NPSMP) or Plan) articulates the state's approach to addressing no apoint source (NPS) pollution in lowe's surface and groundwater. Since most pollution in lowe's waterways comes from nonpoint sources, it is importative that the state has a robust plan to address NPS pollution.

NPS obliution—unlike obliution from industrial and sewage treatment plants—comes from many dispersed sources. According to the U.S. Environmental Protection Agency (EPA), "NPS collution generally results from land nuroff, precipitation, atmospheric deposition, distingly, seepage, or hydrologic modification," in occurs when reinfall or snowmelt picks up pollutants as it moves over and through the ground, and deposits them in surface and ground waters.



es of pollution include, but are not limited to-

as, natoraides, and posticides from agricultural and residential land management, grease from urban runoff.

int from croplands, eroding streambanks, and construction sites.

e and nutrients from livestock and faulty septic systems.²

type of pollution is challenging, coordunity to implement and-use rouse multiple benefits - reducing ske providing habitat for wildlife, chical opportunities across and state, load and drought conficions.

he Clean Water Act (CWA) provides and infles for projects that address or be eight for funding, states must AP that encompasses nine key elements, ints, required by the EPA, EPASIN no if a do NPS Management, on the summances the ways lowers NPSMP es each of these components.

epresents lowals vision, goals, potential action steps to reduce NPS prove water ouality, o remain aligible funding, me state must update the operate incorporate lossons canned, stances, and new promittes and twita origins. NPSMP assessment dates ith major Plant updates completed 2000 and 2012, and minor updates stones.

WHY IS NUTRIENT POLLUTION A CONCERN?

Excess nitrogen and phosphorus can-



Cause algae blooms, contributing to low dissolved oxygen and fish kills.



Disrupt occayatoms.



Threaten drinking water sources.

all land use in the Upper Midwest makes it particularly important that lower and heighboring nd in tigate NPS pollution. One of the most significant areas of progress in NPS management zon the adoption of multion tradections that egies to curb multion pollution in the Cooper Basin. Nutrient pollution is largely the result of fertilizer from agricultural operations; legacy et outopping system management strategies; soil erosion; and, to all esser extent, fertilizer uses.

a Nutrient Reduction Strategy (NRS) in 2013.6 The NRS nonpoint source program is a nonram that offers incentives for voluntary adoption of Best Management Practices (BMPs) acrossspeciativing to reduce nonzero in ribogen and phosphorus be lution. The state tracks and orbits is progress lowerd achieving its nucleor, reduction goals, and continues to invest in its arctial incent was and larmer but each.

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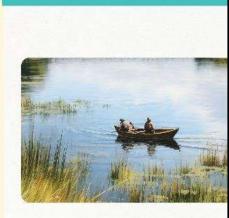
SUCCESS STORIES



LAKE RESTORATION IN NORTH **CENTRAL IOWA** Shallow lake ecosystem thrives following carp removal

Located in Wright County, Big Wall Lake is a 978acre shallow glacial lake. Common carp, a nuisance fish species, entered Big Wall Lake during high water events in 1993. The bottom-feeding fish uprooted and eliminated the lake's beneficial submerged aquatic vegetation and continuously stirred up bottom sediment. The resulting increased turbidity blocked light from reaching the lake ped, preventing the growth of healthy aquatic plants.

Section 319 grants supported installation of a new outlet structure to graw down the lake's water level and subsequent treatment of the lake with rotenone to eliminate the carp population. Following carp removal, desirable submersed and emergent aquatic vegetation reestablished, accompanied by decreased turbidity and improved water quality. The restorations also increased habitat and recreational value at Big Wall Lake, attracting huge populations of waterfowl and shorebirds including ducks, geese, sandhill cranes, American bitterns, black terns, and yellowlegs.5





LESSONS LEARNED

Sustained long-term investment is necessary for success. Resources, including sustained funding and dedicated long-term watershed coordinators, are vital to successful watershed projects.



LESSONS LEARNED

Water quality work takes time. A full project timeline—project planning, choosing and designing a suite of practices, implementing the practices, and monitoring to assess practice performance—may take 15 to 20 years.



LESSONS LEARNED

Local buy-in is crucial. Watershed coordinators and other local personnel are well situated to form connections with community leaders, developing trust and buy-in on projects to reduce NPS pollution.



LESSONS LEARNED

Statewide outreach and education are essential. Outreach and education for all lowans—from all backgrounds and walks of life—are key to building and sustaining momentum for improved water quality.



EMPHASIS ON PARTNERSHIPS

Using public and private resources to achieve the objectives of the NPSMP is a vital component of progress and successful outcomes.

Management of those resources is multifaceted and relies on strong partnerships working together to use funds efficiently and effectively.



TAKING ACTION

Iowa's NPSMP focuses on four primary goals.



TAKING ACTION

Iowa's NPSMP focuses on four primary goals. Each goal includes:

- Specific action steps for pursuing this goal
- Citizen action steps



TAKING ACTION

Iowa's NPSMP focuses on four primary goals.

Goals addressed via four action categories:

- Outreach and education
- Planning
- Practice implementation
- Measurements and monitoring

IMPROVING IOWA'S SURFACE WATER AND GROUNDWATER QUALITY



GOAL 1

The primary goal of Iowa's NPSMP is to improve surface water and groundwater quality in the state. Drinking water, recreational opportunities, and habitat and ecosystem services depend on healthy waters.

Specific action steps for pursuing this goal of improving lowa's surface water and groundwater quality include—

Fostering the development of new projects with monitoring, assessment, and planning in areas of state- and locally determined priority plans (TMDLs, nine-element watershed plans to restore impaired waters, alternative watershed improvement plans, and comprehensive water quality plans).

GOAL 1

Specific action steps for pursuing this goal of improving lowa's surface water and groundwater quality include—

Supporting existing and new projects by providing technical assistance, water quality monitoring, and project personnel.

GOAL 1

Specific action steps for pursuing this goal of improving lowa's surface water and groundwater quality include—

Encouraging and supporting research by Iowa State University, University of Iowa, University of Northern Iowa, and other organizations on the social challenges, emerging practices, and innovative solutions to improving the health of Iowa's surface water and groundwater.

GOAL 1

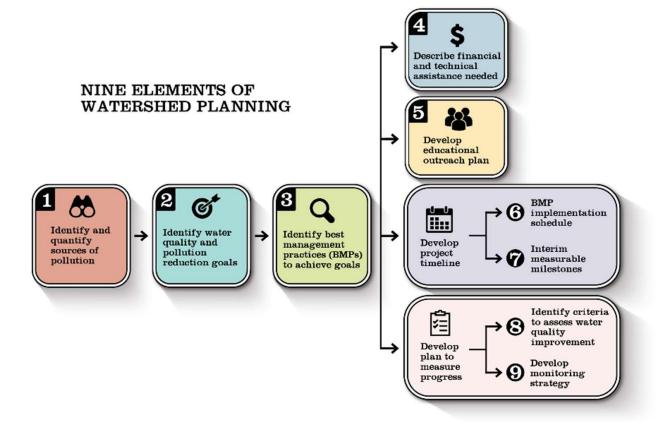
Specific action steps for pursuing this goal of improving lowa's surface water and groundwater quality include—

• Implementing and demonstrating both established and innovative water quality improvement BMPs to address water quality concerns, raise awareness of emerging practices, and strive for healthier ecosystems that support the interplay of water and soil.

GOAL 1

Specific action steps for pursuing this goal of improving lowa's surface water and groundwater quality include—

Collecting information on water quality improvement and healthy ecosystem successes and sharing this information about the benefits of existing and innovative practices with local, statewide, regional, and national audiences in creative and effective ways.



IMPROVING IOWA'S SURFACE WATER AND GROUNDWATER QUALITY

IMPROVING WATERS THAT AFFECT PUBLIC HEALTH



IMPROVING WATERS THAT AFFECT PUBLIC HEALTH

GOAL 2

Recognizing the interconnected public health and safety implications of NPS pollution, efforts to increase awareness of the public health risks related to NPS pollution and water quality are integral to lowa's Nonpoint Source Management Plan.

Specific action steps for pursuing this goal of improving waters that affect public health include—

• Informing the public through a variety of outreach mechanisms of the risk levels for known and emerging contaminants and providing science-based data for making informed decisions.

EMERGING CONTAMINANTS: A CLOSER LOOK WHICH EMERGING CONTAMINANTS ARE ON THE RADAR IN IOWA?



Pesticides and pharmaceuticals

Pesticides are transported to lowa's waters via nonpoint source pathways, primarily from agricultural lands. Pharmaceuticals pass through the human body, exit as waste, and even after passing through wastewater treatment plants and septic systems, can persist in lowa's waters. Pharmaceuticals from livestock use are also increasingly present in soil and water. Together, pesticides and pharmaceuticals include thousands of chemical compounds with widely varying degrees of toxicity, persistence, and bioaccumulation potential. The DNR rotates monitoring of pesticides and pharmaceuticals into its Ambient Stream Monitoring routine approximately every five years, with monitoring of pesticides and pharmaceuticals most recently completed in 2020 and 2014.



Blue-green algae

Blooms of blue-green algae, also referred to as "Harmful Algal Blooms" (HABs), are fueled by excess waterborne nutrients, which come primarily from lowa's vast agricultural lands. Blue-green algae blooms are highly dynamic, exhibiting wide seasonal fluctuations, and are of particular concern due to their potential to release harmful cyanotoxins (e.g., microcystin). The DNR actively monitoris water bodies for indicators of blue-green algae through its Ambient Stream Monitoring, Ambient Lake Monitoring, and State Park Beach Monitoring Programs. Between these three programs, select water bodies are monitored for algal pigments (chlorophyll and phycocyanin) and total microcystin, which serve as proxy indicators of blue-green algae.



Per- and polyfluoroalkyl substances (PFAS)

PFAS are widely used, long-lasting chemicals, components of which break down very slowly over time—lending these substances their moniker of "forever chemicals." There are thousands of PFAS chemicals, found in numerous consumer, commercial, and industrial products—making it particularly challenging to study and assess the potential human health and environmental risks. PFAS tend to be more frequently linked with point sources (e.g., nonstick substance manufacturing); however, many of these contaminants have the potential to impact waters via both point source and nonpoint source pathways. To address this class of emerging contaminants, the DNR has implemented a routine that includes monitoring PFAS in public water supplies. Iowa's Grants to Counties Program, which provides free private well water testing, is expanding its monitoring to include PFAS in pilot areas of the state. Additionally, the DNR's Water Quality Bureau has established a PFAS monitoring committee to coordinate monitoring efforts across the state.

IMPROVING WATERS THAT AFFECT PUBLIC HEALTH

Specific action steps for pursuing this goal of improving waters that affect public health include—

Educating the public on how to reduce known and emerging public health risks, such as pollutants that affect drinking water sources, and on nonpoint source mitigation methods underway to enhance public health and safety in lowa's waters.

Specific action steps for pursuing this goal of improving waters that affect public health include—

• Implementing plans and programs that directly impact public health, such as approved Source Water Protection Plans, approved Beach Risk Reduction Plans, and private well protection programs.



DEVELOPING A SOURCE WATER PROTECTION PLAN

Developing a SWPP is fundamental to protecting public drinking water supplies. There are multiple ways to initiate the SWPP development process:

- DNR staff (e.g., source water coordinator, water quality improvement staff member, or field office staff member) identifies a public water supply as potentially benefiting from SWPP development. DNR staff previously developed a priority list of communities based on population, susceptibility of water source to contamination, nitrate concentration in the drinking water source, and the age of any prior SWPP. While DNR staff are encouraged to work with communities from this list, they can also assist interested communities not on the priority list.
- Public water supply contacts DNR to express interest in developing a SWPP.
- Source water protection planner with another organization (e.g., lowa Rural Water Association)
 contacts a public water supply to assist them in developing a SWPP.
- A funding source, such as EPA, becomes available to provide financial assistance for developing SWPPs. DNR, a public water supply, or another interested party may initiate the conversation regarding SWPP development.

Once a public water supply decides to pursue a SWPP, the plan is developed through a multistep, collaborative process:

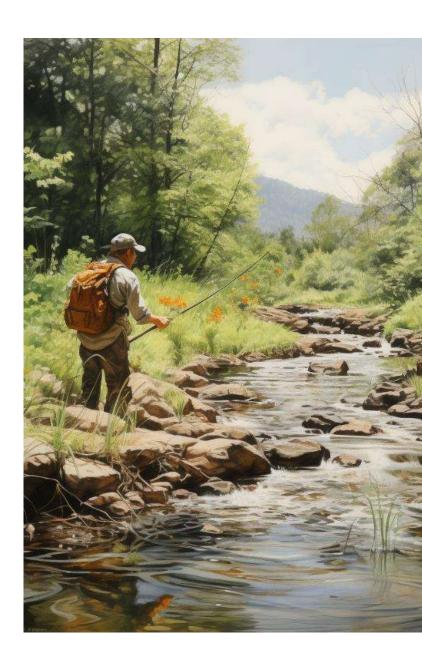
Assessment (Phase 1): DNR source water protection staff (or other qualified source water planners) conduct assessments detailing the water system's active wells, delineating the source water protection area, determining the susceptibility to contamination, and providing potential contamination sources. DNR source water protection staff (or other qualified source water planners) hold meetings with local public water supply employees, board members, and landowners to provide overviews of the planning process, assessments conducted, and financial or technical assistance that may become available through completion and implementation of the plan.

Planning (Phase 2): Through a collaborative team effort, a SWPP is developed. The Iowa Source Water Protection Guidebook³ provides the team with templates and process guidance to determine how the system will protect its drinking water resource. SWPP drafting and compilation are typically completed by a team that includes DNR source water or water quality improvement staff and an Iowa Rural Water Association planner, or another planner under contract to complete a SWPP—in conjunction with local public water supply representatives, NRCS, and local stakeholders (e.g., farmers and landowners) of the source water protection area. Draft SWPPs are submitted to Iowa DNR, and reviewed by DNR source water staff (and in some cases, water quality improvement and field office staff). Upon approval, Phase 2 SWPPs are saved in the DNR Source Water Protection Tracker database.⁴

IMPROVING WATERS THAT AFFECT PUBLIC HEALTH

Specific action steps for pursuing this goal of improving waters that affect public health include—

Enhancing walking/biking areas adjacent to public water quality practice sites to expand the health and education benefits of lowa's outdoor spaces and thriving ecosystems.



Protecting the quality of outdoor spaces through diverse upland, streamside, and instream practices that positively influence outcomes for aquatic life is critical not only to maintain an important economic driver in the state, but also to preserve lowa's natural heritage and to make lowa a more desirable place to live, work, and raise families.

Specific action steps for pursuing this goal of improving lowa's waters for native wildlife and fish, and recreation, include—

Protecting, improving, and restoring riparian and upland ecosystems and habitats as part of water quality improvement efforts aligned with improved public access and recreational use.

Specific action steps for pursuing this goal of improving lowa's waters for native wildlife and fish, and recreation, include—

Prioritizing lake, wetland, and stream restoration efforts that benefit native species of concern or desired species.

Specific action steps for pursuing this goal of improving lowa's waters for native wildlife and fish, and recreation, include—

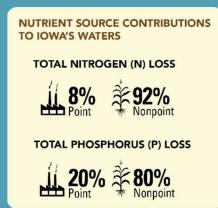
Restoring highly used recreational waters with aquatic-related impairments to provide safe public access to waters for fishing and boating, and to enhance fishing success.

REDUCING EXCESS NUTRIENT DELIVERY TO IOWA WATERS



Many of lowa's streams, rivers, and lakes carry elevated nutrient loads, and lowa contributes significant nutrient pollution to the Mississippi River and Gulf of Mexico. Because most of this pollution comes from nonpoint sources, addressing nutrient pollution is a particular focus of nonpoint source pollution management.

NUTRIENT DELIVERY TO IOWA WATERS



Specific action steps for pursuing this goal of reducing excess nutrient delivery to lowa waters include—

Monitoring, tracking, and reporting nutrient loads in new and existing watershed projects as part of local water quality improvement efforts through practice implementation.

GOAL 4

Specific action steps for pursuing this goal of reducing excess nutrient delivery to lowa waters include—

 Continued support of statewide monitoring of nutrient loads.

GOAL 4

Specific action steps for pursuing this goal of reducing excess nutrient delivery to lowa waters include—

• Implementing nutrient-reduction practices for projects where nutrients are pollutants of concern.

GOAL 4

Specific action steps for pursuing this goal of reducing excess nutrient delivery to lowa waters include—

Participating in and supporting state and regional efforts to address nutrient loss and export, including lowa's Nutrient Reduction Strategy and the Gulf of Mexico Hypoxia Task Force.

REDUCING EXCESS NUTRIENT DELIVERY TO IOWA WATERS

GOAL 4

Specific action steps for pursuing this goal of reducing excess nutrient delivery to lowa waters include—

Developing, assessing, and utilizing innovative technology, tools, and practices that support nutrient load reductions through strategic practice implementation.

GOAL 4

Specific action steps for pursuing this goal of reducing excess nutrient delivery to lowa waters include—

Supporting education and outreach efforts.



Two additional considerations for environmental management plans are underserved communities and climate resilience. When possible, NPS management should take into account the ways in which pollution management decisions may be affected by and impact these additional considerations.



ADDRESSING NPS POLLUTION AFFECTING UNDERSERVED COMMUNITIES

Underserved communities:

- Are disproportionately affected by environmental degradation
- Have fewer resources to impact policies and decision-making on their behalf



ADDRESSING NPS POLLUTION AFFECTING UNDERSERVED COMMUNITIES

Negative consequences of NPS pollution in underserved communities include:

- Polluted drinking water supplies
- Increased likelihood of flood and drought impacts
- Lack of safe access to outdoor spaces



ADDRESSING NPS POLLUTION AFFECTING UNDERSERVED COMMUNITIES

Actions that address this inequity include expanded engagement, investment, and capacity-building. The DNR will consider the current allocation of funds to underserved communities and work to increase funding to these communities to federally identified levels.



ADDRESSING NPS POLLUTION AFFECTING UNDERSERVED COMMUNITIES

The DNR will also engage in targeted outreach to ensure meaningful engagement and capacity-building in underserved communities, including offering language-accessible communication consistent with federal civil rights law. The DNR may also adopt other EPA guidance for better supporting underserved communities in NPS management.

ADDRESSING CLIMATE RESILIENCE

- Increased frequency and intensity of rainfall can send more pollutants into waterways in shorter timeframes
- Following drought, runoff and subsurface drainage water is likely to contain higher concentrations of nutrients that have built up in the soil over time



ADDRESSING CLIMATE RESILIENCE

Changes in weather patterns, temperatures, and growing seasons have lasting implications for NPS pollution mitigation efforts, and climate resilience should be part of any planning and implementation process.



ADDRESSING CLIMATE RESILIENCE

At the federal level:

- EPA and USDA are developing and implementing climate-smart initiatives and guidance for Section 319 grants (included in program requirements by 2024)
- NRCS will provide technical and financial assistance to farmers in alignment with EPA's requirements



ADDRESSING CLIMATE RESILIENCE

Iowa's NPSMP supports programs and practices that mitigate public health risks linked with changing weather patterns.



ADDRESSING CLIMATE RESILIENCE

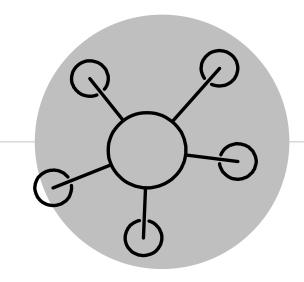
These efforts aim to reduce—

- Excess nutrients reaching drinking water sources, including surface waters and groundwater
- Nutrient export to lowa waters that can lead to harmful algal blooms
- Health risks at public swimming beaches and other swimming areas
- Runoff from both agricultural and urban areas (while increasing water infiltration into the soil in targeted areas)
- Other (non-nutrient) pollutants to lowa waters that can harm public health



ADDRESSING CLIMATE RESILIENCE

Iowa's NPSMP promotes collaboration between agencies, organizations, and communities to implement programs and practices that provide multiple benefits, simultaneously enhancing nonpoint source pollution mitigation and climate resilience.



ACKNOWLEDGEMENTS/ CONTRIBUTIONS



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Key Contributors:

Central Project Team

Iowa DNR 319 Program Iowa State University (ISU)

Stakeholder Working Group

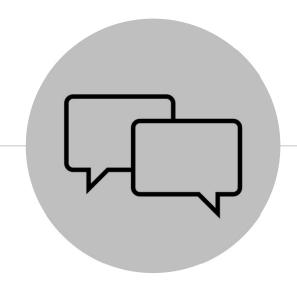
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DISCUSSION